

AMENDED IN ASSEMBLY JUNE 24, 2013

AMENDED IN SENATE MAY 7, 2013

AMENDED IN SENATE APRIL 15, 2013

AMENDED IN SENATE APRIL 4, 2013

SENATE BILL

No. 364

Introduced by Senator Steinberg

February 20, 2013

An act to amend Sections 5001, 5008, 5150, 5151, and 5259.3 of, to add Sections 5013 and 5121 to, and to repeal Sections 5150.3, 5156, and 5157 of, the Welfare and Institutions Code, relating to mental health.

LEGISLATIVE COUNSEL'S DIGEST

SB 364, as amended, Steinberg. Mental health.

Existing law, the Lanterman-Petris-Short Act, provides for the involuntary commitment and treatment of persons with specified mental disorders and for the protection of the persons so committed. Existing law states the intent of the Legislature, with regard to this act, ~~including~~ to end inappropriate, indefinite, and involuntary commitment of mentally disordered persons, developmentally disabled persons, and persons impaired by chronic alcoholism, and to eliminate legal disabilities and to protect mentally disordered persons and developmentally disabled persons, *among other things*.

This bill would state the intent of the Legislature, additionally, to provide consistent standards for protection of the personal rights of persons who are subject to involuntary detention and to provide services in the least restrictive setting appropriate to the needs of the person, as well as making technical changes.

This bill would encourage each *city or* county mental health department to post on its Internet Web site a current list, to be updated at least annually, of ambulatory services and other resources for persons with mental health *and substance use* disorders ~~and substance abuse~~ in the *city or* county that may be accessed by providers and consumers of mental health services.

Under existing law, when a person, as a result of mental disorder, is a danger to others, or to himself or herself, or gravely disabled, he or she may, upon probable cause, be taken into custody by a peace officer, member of the attending staff of an evaluation facility, designated members of a mobile crisis team, or other designated professional person, and placed in a facility designated by the county and approved by the State Department of Social Services as a facility for 72-hour treatment and evaluation. Existing law specifies advisements that are to be given to the person prior to involuntary commitment.

This bill would authorize a county health director to develop procedures for the county's designation and training of professionals who will be designated to perform functions relating to the 72-hour treatment and evaluation. The bill would require the facilities for 72-hour treatment and evaluation to be licensed or certified as mental health treatment facilities by the State Department of Health Care Services or the State Department of Public Health. The bill would also authorize a professional person in charge of ~~an evaluation~~ *a facility for evaluation and treatment* to take custody of a person for this purpose, ~~but would remove that ability for a designated member of a mobile crisis team purpose. The bill would require that if the probable cause to place the person in a facility for evaluation and treatment is based on the statement of a person other than the peace officer, member of the attending staff, or professional person, the identity of the person and portions of the person's statement be documented and provided to the person being detained, as specified.~~ The bill would make prescribed changes to the advisements given when the person is taken into custody and when the person is admitted to the facility, *and would require that the facility keep a record of the advisement. By requiring local mental health facilities to provide and maintain this additional information, this bill would impose a state-mandated local program.*

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 5001 of the Welfare and Institutions Code
2 is amended to read:
3 5001. The provisions of this part *and Part 1.5 (commencing*
4 *with Section 5585)* shall be construed to promote the legislative
5 intent as follows:
6 (a) To end the inappropriate, indefinite, and involuntary
7 commitment of persons with mental health disorders,
8 developmental disabilities, and chronic alcoholism, and to eliminate
9 legal disabilities.
10 (b) To provide prompt evaluation and treatment of persons with
11 mental health disorders or impaired by chronic alcoholism.
12 (c) To guarantee and protect public safety.
13 (d) To safeguard individual rights through judicial review.
14 (e) To provide individualized treatment, supervision, and
15 placement services by a conservatorship program for persons who
16 are gravely disabled.
17 (f) To encourage the full use of all existing agencies,
18 professional personnel, and public funds to accomplish these
19 objectives and to prevent duplication of services and unnecessary
20 expenditures.
21 (g) To protect persons with mental health disorders and
22 developmental disabilities from criminal acts.
23 (h) To provide consistent standards for protection of the personal
24 rights of persons receiving services under this part and under Part
25 1.5 (commencing with Section 5585).
26 (i) To provide services in the least restrictive setting appropriate
27 to the needs of each person receiving services under this part and
28 under Part 1.5 (commencing with Section 5585).
29 SEC. 2. Section 5008 of the Welfare and Institutions Code is
30 amended to read:

1 5008. Unless the context otherwise requires, the following
2 definitions shall govern the construction of this part:

3 (a) “Evaluation” consists of multidisciplinary professional
4 analyses of a person’s medical, psychological, educational, social,
5 financial, and legal conditions as may appear to constitute a
6 problem. Persons providing evaluation services shall be properly
7 qualified professionals and may be full-time employees of an
8 agency providing face-to-face—~~or, which includes~~ telehealth,
9 evaluation services or may be part-time employees or may be
10 employed on a contractual basis.

11 (b) “Court-ordered evaluation” means an evaluation ordered by
12 a superior court pursuant to Article 2 (commencing with Section
13 5200) or by a *superior* court pursuant to Article 3 (commencing
14 with Section 5225) of Chapter 2.

15 (c) “Intensive treatment” consists of such hospital and other
16 services as may be indicated. Intensive treatment shall be provided
17 by properly qualified professionals and carried out in facilities
18 qualifying for reimbursement under the California Medical
19 Assistance Program (Medi-Cal) set forth in Chapter 7 (commencing
20 with Section 14000) of Part 3 of Division 9, or under Title XVIII
21 of the federal Social Security Act and regulations thereunder.
22 Intensive treatment may be provided in hospitals of the United
23 States government by properly qualified professionals. Nothing
24 in this part shall be construed to prohibit an intensive treatment
25 facility from also providing 72-hour ~~treatment and~~ evaluation *and*
26 *treatment*.

27 (d) “Referral” is referral of persons by each agency or facility
28 providing ~~intensive treatment or assessment~~, evaluation, *crisis*
29 *intervention, or treatment* services to other agencies or individuals.
30 The purpose of referral shall be to provide for continuity of care,
31 and may include, but need not be limited to, informing the person
32 of available services, making appointments on the person’s behalf,
33 discussing the person’s problem with the agency or individual to
34 which the person has been referred, appraising the outcome of
35 referrals, and arranging for personal escort and transportation when
36 necessary. Referral shall be considered complete when the agency
37 or individual to whom the person has been referred accepts
38 responsibility for providing the necessary services. All persons
39 shall be advised of available precare services that prevent initial
40 recourse to hospital treatment or aftercare services that support

adjustment to community living following hospital treatment. These services may be provided through county *or city* mental health departments, *state hospitals under the jurisdiction of the* State Department of State Hospitals, ~~Short-Doyle programs,~~ *regional centers under contract with the State Department of Developmental Services,* or other ~~local agencies~~ *public or private entities.*

Each agency or facility providing evaluation services shall maintain a current and comprehensive file of all community services, both public and private. These files shall contain current agreements with agencies or individuals accepting referrals, as well as appraisals of the results of past referrals.

(e) “Crisis intervention” consists of an interview or series of interviews within a brief period of time, conducted by qualified professionals, and designed to alleviate personal or family situations which present a serious and imminent threat to the health or stability of the person or the family. The interview or interviews may be conducted in the home of the person or family, or on an inpatient or outpatient basis with such therapy, or other services, as may be appropriate. The interview or interviews may include family members, significant support persons, providers, or other entities or individuals, as appropriate and as authorized by law. Crisis intervention may, as appropriate, include suicide prevention, psychiatric, welfare, psychological, legal, or other social services.

(f) “Prepetition screening” is a screening of all petitions for court-ordered evaluation as provided in Article 2 (commencing with Section 5200) of Chapter 2, consisting of a professional review of all petitions; an interview with the petitioner and, whenever possible, the person alleged, as a result of a mental health disorder, to be a danger to others, or to himself or herself, or to be gravely disabled, to assess the problem and explain the petition; when indicated, efforts to persuade the person to receive, on a voluntary basis, comprehensive evaluation, crisis intervention, referral, and other services specified in this part.

(g) “Conservatorship investigation” means investigation by an agency appointed or designated by the governing body of cases in which conservatorship is recommended pursuant to Chapter 3 (commencing with Section 5350).

(h) (1) For purposes of Article 1 (commencing with Section 5150), Article 2 (commencing with Section 5200), and Article 4

(commencing with Section 5250) of Chapter 2, and for the purposes of Chapter 3 (commencing with Section 5350), “gravely disabled” means either of the following:

(A) A condition in which a person, as a result of a mental health disorder, is unable to provide for his or her basic personal needs for food, clothing, or shelter.

(B) A condition in which a person, has been found mentally incompetent under Section 1370 of the Penal Code and all of the following facts exist:

(i) The indictment or information pending against the person at the time of commitment charges a felony involving death, great bodily harm, or a serious threat to the physical well-being of another person.

(ii) The indictment or information has not been dismissed.

(iii) As a result of a mental health disorder, the person is unable to understand the nature and purpose of the proceedings taken against him or her and to assist counsel in the conduct of his or her defense in a rational manner.

(2) For purposes of Article 3 (commencing with Section 5225) and Article 4 (commencing with Section 5250), of Chapter 2, and for the purposes of Chapter 3 (commencing with Section 5350), “gravely disabled” means a condition in which a person, as a result of impairment by chronic alcoholism, is unable to provide for his or her basic personal needs for food, clothing, or shelter.

(3) The term “gravely disabled” does not include persons with intellectual disabilities by reason of that disability alone.

(i) “Peace officer” means a duly sworn peace officer as that term is defined in Chapter 4.5 (commencing with Section 830) of Title 3 of Part 2 of the Penal Code who has completed the basic training course established by the Commission on Peace Officer Standards and Training, or any parole officer or probation officer specified in Section 830.5 of the Penal Code when acting in relation to cases for which he or she has a legally mandated responsibility.

(j) “Postcertification treatment” means an additional period of treatment pursuant to Article 6 (commencing with Section 5300) of Chapter 2.

(k) “Court,” unless otherwise specified, means a court of record.

(l) “Antipsychotic medication” means any medication customarily prescribed for the treatment of symptoms of psychoses and other severe mental and emotional disorders.

1 (m) “Emergency” means a situation in which action to impose
2 treatment over the person’s objection is immediately necessary
3 for the preservation of life or the prevention of serious bodily harm
4 to the patient or others, and it is impracticable to first gain consent.
5 It is not necessary for harm to take place or become unavoidable
6 prior to treatment.

7 SEC. 3. Section 5013 is added to the Welfare and Institutions
8 Code, to read:

9 5013. (a) It is the intent of the Legislature that referrals
10 between facilities, providers, and other organizations shall be
11 facilitated by the sharing of information and records in accordance
12 with Section 5328 and applicable federal and state laws.

13 (b) Each *city or county mental health department’s Internet Web*
14 *site department* is encouraged to include *on its Internet Web site*
15 a current list of ambulatory services and other resources for persons
16 with mental health disorders and substance ~~abuse~~ *use disorders* in
17 the *city or county* that may be accessed by providers and consumers
18 of mental health services. The list of services on the Internet Web
19 site should be updated at least annually by the *city or county*
20 *mental health department*.

21 SEC. 4. Section 5121 is added to the Welfare and Institutions
22 Code, to read:

23 5121. The county mental health director may develop
24 procedures for the county’s designation and training of
25 professionals who will be designated to perform functions under
26 Section 5150. These procedures may include, but are not limited
27 to, the following:

28 (a) The license types, practice disciplines, and clinical
29 experience of professionals eligible to be designated by the county.

30 (b) The initial and ongoing training and testing requirements
31 for professionals eligible to be designated by the county.

32 (c) The application and approval processes for professionals
33 seeking to be designated by the county, including the timeframe
34 for initial designation and procedures for renewal of the
35 designation.

36 (d) The county’s process for monitoring and reviewing
37 professionals designated by the county to ensure appropriate
38 compliance with state law, regulations, and county procedures.

39 SEC. 5. Section 5150 of the Welfare and Institutions Code is
40 amended to read:

1 5150. (a) When a person, as a result of a mental health
2 disorder, is a danger to others, or to himself or herself, or gravely
3 disabled, a peace officer, professional person in charge of ~~an~~
4 ~~evaluation~~ a facility designated by the county *for evaluation and*
5 *treatment*, member of the attending staff, as defined by regulation,
6 of ~~an evaluation~~ a facility designated by the county *for evaluation*
7 *and treatment*, designated members of a mobile crisis team, or
8 professional person designated by the county may, upon probable
9 cause, take, or cause to be taken, the person into custody for
10 assessment, evaluation, and crisis intervention, or place him or her
11 *for evaluation and treatment* in a facility designated by the county
12 ~~as a facility~~ for 72-hour evaluation and treatment. These facilities
13 shall be licensed or certified as mental health treatment facilities
14 or hospitals, as defined in subdivision (a) or (b) of Section 1250
15 of the Health and Safety Code, by the State Department of Health
16 Care Services or the State Department of Public Health, *and may*
17 *include, but are not limited to, licensed psychiatric hospitals,*
18 *licensed psychiatric health facilities, and certified crisis*
19 *stabilization units*. Assessment, as defined in Section 5150.4, ~~and~~
20 *evaluation, as defined in subdivision (a) of Section 5008, and crisis*
21 *intervention, as defined in subdivisions (a) and subdivision (e) of*
22 *Section 5008, may be provided by a professional person in charge*
23 *of an evaluation* a facility designated by the county *for evaluation*
24 *and treatment, a member of the attending staff, or by a professional*
25 *person designated by the county.*

26 (b) *The professional person in charge of a facility designated*
27 *by the county for evaluation and treatment, member of the*
28 *attending staff, or professional person designated by the county*
29 *shall assess the person to determine whether he or she can be*
30 *properly served without being detained.* If in the judgment of the
31 ~~professional person designated by the county or professional person~~
32 *in charge of the facility designated by the county providing for*
33 *evaluation and treatment, or his or her designee member of the*
34 *attending staff, or professional person designated by the county,*
35 *the person can be properly served without being detained, he or*
36 *she shall be provided evaluation, crisis intervention, or other*
37 *inpatient or outpatient services on a voluntary basis. Nothing in*
38 *this subdivision shall be interpreted to prevent a peace officer from*
39 *delivering individuals to a designated facility for assessment under*
40 *this section. Furthermore, the assessment requirement of this*

1 ~~section subdivision~~ shall not be interpreted to require peace officers
2 to perform any additional duties other than those specified in
3 Sections 5150.1 and 5150.2.

4 (c) Whenever a person is evaluated by a ~~professional person~~
5 ~~designated by the county or a~~ professional person in charge of a
6 facility designated by the county *for evaluation or treatment,*
7 *member of the attending staff, or professional person designated*
8 *by the county* and is found to be in need of mental health services,
9 but is not admitted to the facility, all available alternative services
10 provided ~~for pursuant to Section 5151 subdivision (b)~~ shall be
11 offered as determined by the county mental health director.

12 (d) If, in the judgment of the peace officer, ~~member of the~~
13 ~~attending staff, professional person in charge of the facility~~
14 ~~designated by the county for evaluation and treatment, member of~~
15 ~~the attending staff, or the professional person designated by the~~
16 ~~county, or the professional person in charge of a designated facility,~~
17 the person cannot be properly served without being detained, the
18 facility shall require an application in writing stating the
19 circumstances under which the person's condition was called to
20 the attention of the peace officer, *professional person in charge*
21 *of the facility designated by the county for evaluation and*
22 *treatment, member of the attending staff, or professional person*
23 *designated by the county,* and stating that the peace officer,
24 *professional person in charge of the facility designated by the*
25 *county for evaluation and treatment, member of the attending staff,*
26 *or professional person designated by the county* has probable cause
27 to believe that the person is, as a result of a mental health disorder,
28 a danger to others, or to himself or herself, or gravely disabled. If
29 the probable cause is based on the statement of a person other than
30 the peace officer, *professional person in charge of the facility*
31 *designated by the county for evaluation and treatment, member*
32 *of the attending staff, or professional person designated by the*
33 *county,* the identity of the person and portions of the person's
34 statement relevant to the determination of probable cause shall be
35 documented in the application and the person giving the statement
36 shall be liable in a civil action for intentionally giving a statement
37 which he or she knows to be false. A copy of the application shall
38 be provided to the person being detained.

39 (e) At the time a person is taken into custody for evaluation, or
40 within a reasonable time thereafter, unless a responsible relative

1 or the guardian or conservator of the person is in possession of the
2 person's personal property, the person taking him or her into
3 custody shall take reasonable precautions to preserve and safeguard
4 the personal property in the possession of or on the premises
5 occupied by the person. The person taking him or her into custody
6 shall then furnish to the court a report generally describing the
7 person's property so preserved and safeguarded and its disposition,
8 in substantially the form set forth in Section 5211, except that if
9 a responsible relative or the guardian or conservator of the person
10 is in possession of the person's property, the report shall include
11 only the name of the relative or guardian or conservator and the
12 location of the property, whereupon responsibility of the person
13 taking him or her into custody for that property shall terminate.
14 As used in this section, "responsible relative" includes the spouse,
15 parent, adult child, domestic partner, grandparent, grandchild, or
16 adult brother or sister of the person.

17 (f) (1) Each person, at the time he or she is first taken into
18 custody under this section, shall be provided, by the person who
19 takes him or her into custody, the following information orally in
20 a language or modality accessible to the person. If the person
21 cannot understand an oral advisement, the information shall be
22 provided in writing. The information shall be in substantially the
23 following form:

24
25 My name is _____ .

26 I am a _____ .
27 (peace officer/mental health professional)

28 with _____ .
29 (name of agency)

30 You are not under criminal arrest, but I am taking you for an examination by
31 mental health professionals at _____ .

32 _____
33 (name of facility)

34 You will be told your rights by the mental health staff.

35
36 (2) If taken into custody at his or her own residence, the person
37 shall also be provided the following information:
38

1 You may bring a few personal items with you, which I will have
2 to approve. Please inform me if you need assistance turning off
3 any appliance or water. You may make a phone call and leave a
4 note to tell your friends or family where you have been taken.
5

6 (g) The designated facility shall keep, for each patient evaluated,
7 a record of the advisement given pursuant to subdivision (f) which
8 shall include all of the following:

- 9 (1) The name of the person detained for evaluation.
10 (2) The name and position of the peace officer or mental health
11 professional taking the person into custody.
12 (3) The date the advisement was completed.
13 (4) Whether the advisement was completed.
14 (5) The language or modality used to give the advisement.
15 (6) If the advisement was not completed, a statement of good
16 cause, as defined by regulations of the State Department of Social
17 Health Care Services.

18 (h) (1) Each person admitted to a ~~designated~~ facility *designated*
19 *by the county* for evaluation and treatment shall be given the
20 following information by admission staff ~~at the evaluation unit of~~
21 *the facility*. The information shall be given orally and in writing
22 and in a language or modality accessible to the person. The written
23 information shall be available to the person in English and in the
24 language that is the person's ~~principal~~ *primary* means of
25 communication. Accommodations for other disabilities that may
26 ~~impact~~ *affect* communication shall also be ~~made~~ *provided*. The
27 information shall be in substantially the following form:
28

29 My name is _____.

30 My position here is _____.

31 You are being placed into ~~the this~~ psychiatric ~~unit~~ *facility* because it is our
32 professional opinion that, as a result of a mental health disorder, you are likely
33 to (check applicable):

- 34 ☐ Harm yourself.
35 ☐ Harm someone else.
36 ☐ Be unable to take care of your own food, clothing, and housing needs.

37 ~~We feel~~ *believe* this is true because

38
39 _____
(list of the facts upon which the allegation of dangerous

or gravely disabled due to mental *health* disorder is based, including pertinent facts arising from the admission interview).

You will be held for a period up to 72 hours. During the 72 hours you may also be transferred to another facility. You may request to be *evaluated or* treated at a facility of your choice. ~~You will be given a choice of treatment providers. However, while we make an effort to honor these requests, we cannot guarantee that you will be treated by a specific facility or provider.~~ *You may request to be evaluated or treated by a mental health professional of your choice. We cannot guarantee the facility or mental health professional you choose will be available, but we will honor your choice if we can.*

During these 72 hours you will be evaluated by the ~~hospital~~ facility staff, and you may be given treatment, including medications. It is possible for you to be released before the end of the 72 hours. But if the staff decides that you need continued treatment you can be held for a longer period of time. If you are held longer than 72 hours, you have the right to a lawyer and a qualified interpreter and a hearing before a judge. If you are unable to pay for the lawyer, then one will be provided to you free of charge.

If you have questions about your legal rights, you may contact the county Patients' Rights Advocate at _____
(phone number for the county Patients' Rights
Advocacy office)

Your 72-hour period began _____
(date/time)

(2) If the notice is given in a county where weekends and holidays are excluded from the 72-hour period, the patient shall ~~also be given the following information:~~ *be informed of this fact.*

~~The 72-hour period does not include weekends or holidays. Your 72-hour period began~~ _____
(date/time)

(i) For each patient admitted for 72-hour evaluation and treatment, the facility shall keep with the patient's medical record a record of the advisement given pursuant to subdivision (h), which shall include all of the following:

- (1) The name of the person performing the advisement.
- (2) The date of the advisement.

1 (3) Whether the advisement was completed.

2 (4) The language or modality used to communicate the
3 advisement.

4 (5) If the advisement was not completed, a statement of good
5 cause.

6 SEC. 6. Section 5150.3 of the Welfare and Institutions Code
7 is repealed.

8 SEC. 7. Section 5151 of the Welfare and Institutions Code is
9 amended to read:

10 5151. If the facility ~~for 72-hour treatment and~~ *designated by*
11 *the county for evaluation and treatment* admits the person, it may
12 detain him or her for evaluation and treatment for a period not to
13 exceed 72 hours. Saturdays, Sundays, and holidays may be
14 excluded from the 72-hour period if the State Department of Health
15 Care Services certifies for each facility that evaluation and
16 treatment services cannot reasonably be made available on those
17 days. The certification by the department is subject to renewal
18 every two years. The department shall adopt regulations defining
19 criteria for determining whether a facility can reasonably be
20 expected to make evaluation and treatment services available on
21 Saturdays, Sundays, and holidays.

22 Prior to admitting a person to the facility for 72-hour treatment
23 and evaluation pursuant to Section 5150, the professional person
24 in charge of the facility or his or her designee shall assess the
25 individual in person to determine the appropriateness of the
26 involuntary detention.

27 SEC. 8. Section 5156 of the Welfare and Institutions Code is
28 repealed.

29 SEC. 9. Section 5157 of the Welfare and Institutions Code is
30 repealed.

31 SEC. 10. Section 5259.3 of the Welfare and Institutions Code
32 is amended to read:

33 5259.3. (a) Notwithstanding Section 5113, if the provisions
34 of Section 5257 have been met, the professional person in charge
35 of the facility providing intensive treatment, his or her designee,
36 the professional person designated by the county, the medical
37 director of the facility or his or her designee described in Section
38 5257, the psychiatrist directly responsible for the person's
39 treatment, or the psychologist shall not be held civilly or criminally

1 liable for any action by a person released before the end of 14 days
2 pursuant to this article.

3 (b) The professional person in charge of the facility providing
4 intensive treatment, his or her designee, the professional person
5 designated by the county, the medical director of the facility or
6 his or her designee described in Section 5257, the psychiatrist
7 directly responsible for the person's treatment, or the psychologist
8 shall not be held civilly or criminally liable for any action by a
9 person released at the end of the 14 days pursuant to this article.

10 (c) The attorney or advocate representing the person, the
11 court-appointed commissioner or referee, the certification review
12 hearing officer conducting the certification review hearing, and
13 the peace officer responsible for the detainment of the person shall
14 not be civilly or criminally liable for any action by a person
15 released at or before the end of 14 days pursuant to this article.

16 (d) The amendments to this section made by Assembly Bill 348
17 of the 2003–04 Regular Session shall not be construed to revise
18 or expand the scope of practice of psychologists, as defined in
19 Chapter 6.6 (commencing with Section 2900) of Division 2 of the
20 Business and Professions Code.

21 SEC. 11. If the Commission on State Mandates determines
22 that this act contains costs mandated by the state, reimbursement
23 to local agencies and school districts for those costs shall be made
24 pursuant to Part 7 (commencing with Section 17500) of Division
25 4 of Title 2 of the Government Code.